RACINE EDUCATION ASSOCIATION
and
UNIFIED SCHOOL DISTRICT

CASE LXXXV
No. 33207 MED/ARB 2713
DECISION AND AWARD
OF ARBITRATOR
DECISION NO. 21810-A

## I. BACKGROUND

This is a matter of final and binding interest arbitration pursuant to Section lll.70(4)(cm) 6 of the Wisconsin Municipal Employment Relations Act. The Recine Education Association (Association) is the exclusive bargaining representative of certain employees of Racine Unified School District (District or Employer) in a collective bargaining unit consisting of all regular fulltime and regular part-time certified teaching personnel excluding substitute teachers, interns, supervisors, administrators and directors.

The collective bargaining agreement between the parties expired in August 1982. Negotiations for a successor agreement have resulted in numerous tentative agreements but several issues are unresolved. One of the tentative agreements stated that the succeeding labor agreement would be for a three-year period ending in August 1985. The tentative agreements also provided for salary schedules for the 1982-83 and 1983-84. It was tentatively agreed that the 1984-85 salary schedule would be the subject of a reopener culminating in interest arbitration, if necessary.

On January 31, 1984, the parties exchanged their initial proposals on the salary reopener. They met on two occasions in an effort to reach agreement. On April 19, 1984, the Association filed a petition requesting the Wisconsin Employment Relations Commission (WERC) to initiate mediation/arbitration. On June 15, 1984, the parties submitted to the WERC their final offers as well as a stipulation on matters agreed upon.

On June 22, 1984, the WERC certified that the conditions precedent to the initiation of mediation/arbitration had been met. The parties thereafter selected Jay E. Grenig as the mediator/arbitrator in this matter.

Mediation proceedings were conducted on September 17, 1984, and November 20, 1984. The parties were unable to
reach voluntary settlement and the matter was submitted to the Mediator/Arbitrator serving in the capacity of arbitrator on November 20, 1984.

The Employer was represented by Frank L. Johnson, Director of Employee Relations, Racine Unified School District. The Association was represented by Robert $K$. Weber, Attorney at Law, Schwartz, Weber, Tofte \& Nielsen; and James J. Ennis, Executive Director, Racine Education Association.

The parties were given full opportunity to present relevant evidence and arguments. Upon receipt of the District's reply brief, the record was declared closed on April 22, 1985.

## II. FINAL OFFERS

The sole issue to be decided in this matter is whether the District's wage offer is the more reasonable or whether the Association's offer is the more reasonable. The District's final offer is attached to this Award as Exhibit A and the Association's is attached as Exhibit B.

## III. STATUTORY CRITERIA

In determining which offer to accept, the Arbitrator must give weight to the following statutory (Wis. Stats. sec. 111.70(4)(cm)7) criteria:
a. The lawful authority of the employer.
b. Stipulations of the parties.
c. The interests and welfare of the public and financial ability of the unit of government to meet the costs of any proposed settlement.
d. Comparison of wages, hours and conditions of employment of the municipal employees involved in the arbitration proceedings with the wages, hours and conditions of employment of other employees performing similar services and with other employees generally in public employment in the same community and in comparable communities and in private employment in the same community and in comparable communities.
e. The average consumer prices for goods and services commonly known as the cost of living.
f. The overall compensation presently received by the municipal employees, including direct wages, compensation, vacation, holidays, and excused time, insurance and pensions, medical and hospitalization
benefits, the continuity and stability of employment and all other benefits received.
g. Changes in any of the foregoing circumstances during the pendency of the arbitration proceedings.
h. Such other factors, not confined to the foregoing, which are normally or traditionally taken into consideration in the determination of wages, hours, and conditions of employment through voluntary collective bargaining, mediation, factfinding, arbitration, or otherwise between the parties in the public service.
IV. DISCUSSION

## A. INTRODUCTION

Both the District and the Association have proposed salary schedules with six lanes and fourteen steps. The ratios or multipliers are identical in each and have not changed from the salary schedules in the last two years. Except for the amounts, the salary schedules are the same and consistent with previous years' schedules.

The Association's salary schedule shows Steps 15 and 16. These steps apply to certain exceptional education teachers. Although these steps have never been set out in previous salary schedules, the steps are consistent with past and present practice.
B. STATUTORY AUTHORITY

1. Lawful Authority of the Employer. There is no contention that the District lacks the lawful authority to implement either offer.
2. Stipulations of the Parties. While the parties were in agreement on many facts, there were no stipulations with respect to this issue.
3. Ability to Pay and Interests and Welfare of the Public. There is no contention that the District lacks the financial ability to pay either offer.
4. Comparison of Wages, Hours and Conditions of Employment. The purpose of comparing wages, hours and conditions of employment of comparable employers is to obtain guidance in determining the pattern of voluntary settlements among the comparables and the wage rates paid by these comparables for similar work. If there is no basis for departing from the comparables, an arbitrator, in giving effect to the prevailing wage practice in the comparables, relies upon precedent, adopting for the parties that which has been adopted by other parties through collective
bargaining under similar circumstances.
In determining which districts are comparables, arbitrators take into account size, geographical location, number of employees, enrollment and equalized valuation. The Employer is the third largest school district in Wisconsin with an enrollment in excess of 20,000 students. In cases involving the ten largest school districts, arbitrators have frequently utilized the top ten school districts for purposes of comparison. The top ten school districts are considerably larger than the remaining Wisconsin districts (even the seventh largest district is half the size of the Employer) and are generally pattern setters rather than pattern followers. See Madison Metropolitan School District, Decision No. 33865-B (Stern, 1985). Except for Racine, all of the top ten districts have settled on salary for 1984-85.

The following school districts are thus deemed to be appropriate comparables for purposes of this proceeding:

Milwaukee
Madison
Green Bay
Kenosha
Waukesha
Appleton
Janesville
Eau Claire
Sheboygan
Arbitrators in public education interest arbitrations have generally found a comparison of salary schedule benchmarks to be a reliable and predictable measure of comparability. The BA Base, BA Maximum, MA Minimum, MA Maximium and Schedule Maximum are appropriate benchmarks for use in comparing salary schedules here.

TABLE NO. 1--1984-85 BA BASE
DISTRICT SALARY PERCENT INCREASE DOLLAR INCREASE

|  |  |  |  |
| :--- | ---: | ---: | ---: |
| Milwaukee | $\$ 16,103$ | $5.0 \%$ | 767 |
| Madison | 15,765 | $4.8 \%$ | 727 |
| Green Bay | 16,000 | $6.6 \%$ | 1,000 |
| Kenosha | 15,377 | $7.0 \%$ | 1,010 |
| Waukesha | 15,450 | $5.8 \%$ | 850 |
| Janesville | 15,534 | $6.2 \%$ | 914 |
| Sheboygan* | 16,584 | $13.3 \%$ | 1,950 |
| Appleton | 16,425 | $6.8 \%$ | 1,050 |
| Eau Claire | 15,505 | $5.2 \%$ | 775 |

*Step movement frozen this year.

| Median Salary | $\$ 15,765$ |
| :--- | ---: |
| Average Salary | $\$ 15,860$ |
|  |  |
| Median Percent Increase | $6.2 \%$ |
| Average Percent Increase | $6.7 \%$ |
|  |  |
| Median Dollar Increase | $\$$ |
| Average Dollar Increase | $\$ 1,004$ |

DISTRICT

| Base Salary | $\$ 15,884$ |
| :--- | :---: |
| Percent Increase | $4.5 \%$ |
| Dollar Increase | $\$ 684$ |

ASSOCIATION
Base Salary
Percent Increase
Dollar Increase
\$16,000
5. 2\%
\$800

The District's offer would result in a base salary $\$ 119$ above the median and $\$ 24$ above the average. The District's offer provides a percentage increase 1.7\% below the median percentage increase and $2.2 \%$ below the average. The District's offer provides a dollar increase $\$ 230$ below the median dollar increase and $\$ 320$ below the average increase.

The Association's offer would result in a base salary $\$ 235$ above the median base salary and $\$ 140$ above the average. The Association's offer provides a percentage increase 1.0\% below the median percentage increase and $1.5 \%$ below the average. The Association's offer provides a dollar increase $\$ 114$ below the median dollar increase and $\$ 204$ below the average.

In 1982-83 the District ranked ninth among the comparables at this benchmark. In 1983-84 The District ranked third among the comparables. The District's offer would drop the District two places to fifth and the Union's would drop it one place to fourth.

The average percentage increase at this benchmark in the comparable districts for the last three years was $20.7 \%$ and the average dollar increase was $\$ 2,891$. The District's offer would result in a three-year percentage increase of 19.7\%-. 10\% below the average--and a three-year dollar increase of $\$ 2,756--\$ 135$ below the average. The Association's offer would result in a three-year percentage increase of 20.4\%-. 3\% below the average--and a three-year dollar increase of $\$ 2,872-$ - 19 below the average.

TABLE NO. 2--1984-85 BA MAXIMUM
DISTRICT SALARY PERCENT INCREASE DOLLAR INCREASE

| Milwaukee | $\$ 28,278$ | $5.0 \%$ | $\$ 1,347$ |
| :--- | ---: | ---: | ---: |
| Madison | 26,801 | $4.8 \%$ | 1,236 |
| Green Bay | 25,600 | $6.6 \%$ | 1,600 |
| Kenosha | 23,912 | $7.0 \%$ | 1,571 |
| Waukesha | 25,184 | $5.8 \%$ | 1,386 |
| Janesville | 20,735 | $6.2 \%$ | 1,220 |
| Sheboygan* | 25,643 | $8.2 \%$ | 1,650 |
| Appleton | 25,418 | $6.8 \%$ | 1,353 |
| Eau Claire | 23,595 | $6.0 \%$ |  |

*Step movement frozen for 1984-85.

| Median Salary | $\$ 25,418$ |
| :--- | ---: |
| Average Salary | $\$ 25,018$ |
| Median Percent Increase | $6.2 \%$ |
| Average Percent Increase | $6.3 \%$ |
|  |  |
| Median Dollar Increase | $\$ 1,386$ |
| Average Dollar Increase | $\$ 1,476$ |

DISTRICT
BA Max Salary \$24,739
Percent Increase 4.4\%
Dollar Increase $\$ 1,065$

ASSOCIATION
BA Max Salary
Percent Increase Dollar Increase
\$24,920
5.2\%
\$1,246

The District's offer would result in a wage rate at BA Max $\$ 679$ less than the median and $\$ 279$ below the average. The District's offer would provide a percentage increase 1.8\% below the median and 1.9\% below the average. The District's offer provides a dollar increase $\$ 321$ below the median dollar increase and $\$ 411$ below the average.

The Association's offer would result in a wage rate at BA Max $\$ 498$ below the median and $\$ 98$ below the average. The Association's offer would provide a percentage increase l.0\% below the median and $1.1 \%$ below the average. It would provide a dollar increase $\$ 140$ below the median dollar increase and $\$ 230$ below the average.

In 1982-83 and 1983-84 the District ranked seventh among the ten comparables at this benchmark. Both offers would maintain this ranking for 1984-85.

The average percentage increase at this benchmark in the comparable districts for the last three years was $19.7 \%$ and the average dollar increase was $\$ 4,343$. The District's offer would result in a three-year percentage increase of 19.6\%-.1\% below the average--and a three-year dollar increase of $\$ 4,292--\$ 51$ below the average. The Association's offer would result in a three-year percentage increase of 20.4\%--.7\% above the average---and a three-year dollar increase of \$4,473--\$130 above the average.


The District's offer at this benchmark would result in a MA Minimum salary $\$ 130$ above the median and $\$ 39$ above the average. Its offer provides a percentage increase l. 8 \% below the median and 2.2\% below the average. The District's offer provides a dollar increase $\$ 288$ below the median and $\$ 333$ below the average.

The Association offers at this benchmark would result in a MA Minimum salary $\$ 258$ above the median and $\$ 167$ above the average. Its offer provides a percentage increase l.0\% below the median and $1.4 \%$ below the average. The Association's offer provides a dollar increase $\$ 160$ below the median dollar increase and $\$ 205$ below the average.

In 1982-83 the District ranked seventh at this benchmark. In 1983-84 in moved up to third place. Both offers would drop the District to fifth place for 1984-85.

The average percentage increase at this benchmark in the comparable districts for the last three years was $20.5 \%$ and the average dollar increase was $\$ 3,152$. The District's offer would result in a three-year percentage increase of 19.6--.9\% below the average percentage increase--and a three-year dollar increase of $\$ 3,031--\$ 121$ below the average. The Association's offer would result in a three-year percentage increase of 20.4\%--. 1\% below the average--and a three-year dollar increase of $\$ 3,159--\$ 7$ above the average.

TABLE NO. 4--1984-85 MA MAX
DISTRICT SALARY PERCENT INCREASE DOLLAR INCREASE

| Milwaukee | $\$ 29,627$ | $5.0 \%$ | $\$ 1,411$ |
| :--- | ---: | ---: | ---: |
| Madison | 28,377 | $4.8 \%$ | 1,309 |
| Green Bay | 28,800 | $6.6 \%$ | 1,800 |
| Kenosha | 28,161 | $7.0 \%$ | 1,847 |
| Waukesha | 30,282 | $5.8 \%$ | 1,666 |
| Janesville | 26,510 | $6.2 \%$ | 1,559 |
| Sheboygan* | 28,012 | $7.4 \%$ | 1,950 |
| Appleton | 30,169 | $6.8 \%$ | 1,690 |
| Eau Claire | 28,748 | $6.2 \%$ |  |

*Step movement frozen for 1984-85.

| Median Salary | $\$ 28,798$ |
| :--- | ---: |
| Average Salary | $\$ 28,742$ |
|  |  |
| Median Percent Increase | $6.2 \%$ |
| Average Percent Increase | $6.2 \%$ |


| DISTRICT |  |
| :---: | :---: |
| MA Max Salary | $\$ 28,873$ |
| Percent Increase | $4.4 \%$ |
| Dollar Increase | $\$ 1,243$ |
| ASSOCIATION |  |
| MA Max Salary | $\$ 29,084$ |
| Percent Increase | $5.2 \%$ |
| Dollar Increase | $\$ 1,454$ |

The District's offer would result in a salary at this benchmark $\$ 75$ more than the median and $\$ 131$ more than the average. The District's offer provides a percentage increase 1.8\% below the median and average percentage increase. Its offer provides a dollar increase $\$ 447$ below the median dollar increase and $\$ 441$ below the average.

The Association's offer would result in a salary $\$ 286$ more than the median and $\$ 342$ above the average. The Association's offer provides a percentage increase 1.0\% below the average and median percentage increase. The Association's offer provides a dollar increase $\$ 236$ below the median and $\$ 230$ below the average.

In 1982-83 the District ranked eighth among the comparables at this benchmark. In 1983-84 it moved up to fourth among the comparables. Both offers would maintain this relative ranking.

The average percentage increase at this benchmark in the comparable districts for the last three years was $19.0 \%$ and the average dollar increase was $\$ 4,870$. The District's offer would result in a three-year percentage increase of 19.6\%-.6\% above the average increase--and a dollar increase of $\$ 5,011--\$ 141$ above the average. The Association's offer would result in a three-year percentage increase of $20.4 \%$-1.4\% above the average--and a dollar increase of $\$ 5,222--\$ 352$ above the average.

| DISTRICT | TABLE NO. 5--1984-85 SCHED MAX |  |  |
| :---: | :---: | :---: | :---: |
|  | SALARY | PERCENT INCREASE | DOLLAR INCREASE |
| Milwaukee | \$32,334 | 5.0\% | \$1,540 |
| Madison | 33,107 | 4.8\% | 1,527 |
| Green Bay | 30,240 | 6.6\% | 1,890 |
| Kenosha | 30,412 | 7.0\% | 1,998 |


| Waukesha | 31,982 | $5.8 \%$ | 1,760 |
| :--- | :--- | :--- | :--- |
| Janesville | 30,118 | $6.2 \%$ | 1,772 |
| Sheboygan* | 30,381 | $6.8 \%$ | 1,950 |
| Appleton | 31,702 | $6.8 \%$ | 2,027 |
| Eau Claire | 30,704 | $6.1 \%$ | 1,770 |

*Step movement frozen for 1984-85.

| Median Salary | $\$ 30,704$ |
| :--- | ---: |
| Average Salary | $\$ 31,220$ |
| Median Percent Increase | $6.2 \%$ |
| Average Percent Increase | $6.1 \%$ |

$\begin{array}{ll}\text { Median Dollar Increase } & \$ 1,772 \\ \text { Average Dollar Increase } & \$ 1,803\end{array}$

DISTRICT
Sched Max Salary \$31,093
Percent Increase 4.5\%
Dollar Increase $\$ 1,339$
ASSOCIATION
Sched Max Salary
Percent Increase Dollar Increase
$\$ 31,320$
$5.2 \%$
$\$ 1,566$

The District's offer would result in a salary at this benchmark $\$ 389$ above the median and $\$ 127$ below the average. The District's offer provides a percentage increase 1.7\% below the median and $1.6 \%$ below the average. Its offer provides a dollar increase $\$ 433$ below the median $\$ 464$ below the average.

The Association's offer would result in a salary at this benchmark $\$ 616$ above the median and $\$ 100$ above the average. The Association's offer provides a percentage increase l.0\% below the median percentage increase and and .9\% below the average. Its offer provides a dollar increase $\$ 206$ below the median dollar increase and $\$ 237$ below the average.

In 1982-83 the District ranked eighth among the comparables at this benchmark. In 1983-84 the District moved up to fourth place. Both offers would drop the District to fifth place in 1984-85.

The average percentage increase at this benchmark for the last three years was $19.0 \%$ and the average dollar increase was $\$ 5,269$. The District's offer would result in a three-year percentage increase of $19.7 \%--7 \%$ above the average--and a three-year dollar increase of \$5,395--\$126 above the average. The Association's offer would result in a
three-year percentage increase of 20.4\%--1.4\% above the average--and a three-year dollar increase of $\$ 5,622--\$ 353$ above the average.

Within the District, six nonteaching employee bargaining units received 1984-85 pay increase ranging from 3.8\% to 6.0\%. City of Racine employees received no pay increase in 1984.
5. Changes in the Cost of Living. Both offers exceed the increase in the cost of living as measured by the Consumer Price Index. The District's offer is closer to the increase in the cost of living than the Association's.
6. Overall Compensation. The average dollar increase under the District's offer would be $\$ 1,456$ and would result in an average teacher salary of $\$ 24,199$. The average dollar increase under the Association's offer would be $\$ 1,644$ and would result in an average teacher salary of $\$ 25,843$.
7. Changes During the Pendency of Arbitration.

Wage settlements between the date of the hearing and the submission of briefs have been taken into consideration in this award.
8. Other Factors. This criterion recognizes that collective bargaining is not isolated from those factors which comprise the economic environment in which bargaining occurs. See Cudahy Schools, Dec. No. 19635 (Gundermann), 1982); Madison Schools, Dec. No. 19133 (Fleischli, 1982).

In October 1984 the unemployment rate in Racine stood at 7.2\% as compared to the state average of 6.5\%. While the equalized valuation has continued to increase, there has been a continuous decrease in the percentage change of equalized assessed valuation since 1979. Racine lost 13,000 jobs from 1979 to 1983. The number of employed persons in Racine rose by 12.3\% from 1983 to September 1984. Non-agricultural employment has increased by $10.90 \%$.

According to the last U.S. Census, Racine County trailed only Waukesha County in household income and family income. Racine had the fourth highest property value of the thirteen most populous Wisconsin counties. It had the third highest property value among the Wisconsin standard metropolitan statistical areas. Monthly rental rates were third highest among the standard metropolitan statistical areas in the state and mortgage costs were third out of the standard metropolitan statistical areas in the state.

In 1982-1983 the District ranked 66 th in spending per pupil on a statewide basis. In 1984, the District's per pupil expenditures ranked 23 rd out of 26 school districts in southeastern Wisconsin. The District's 1983 tax levy was fourth lowest out of the largest five Wisconsin school
districts.
There is no evidence that the District has had to or will have to reduce or eliminate any services, that it will have to engage in long term borrowing, or that it will have to raise taxes if either offer is accepted. Further, the record does not show that the District is less able to pay than the comparable districts.

Several reports, including the Rand Corporation Report and the report of the Wisconsin Department of Public Instruction, indicate that salaries for the teaching profession should be increased and should be "professionally competitive, market sensitive and performance-based." The DPI reported called for a minimum starting salary of $\$ 20,000$ for professional teachers. In addition, the Governor's proposed budget includes an $\$ 18,000$ starting base. The Rand Corporation's report states that a professional competitive salary level in the current marketplace would result in a $\$ 20,000$ beginning salary with career increases to $\$ 50,000$.

## V. POSITIONS OF THE PARTIES

A. THE ASSOCIATION

The Association argues that, in light of the statutory criteria, its offer is more reasonable than the District's. It notes the District's final offer is the lowest, in terms of percentage increase, of any of the comparable school districts.

Contending that the District's offer was made during the a period of universal support for substantial increases in educators' salaries, the Association asserts that the District is seeking to gain through arbitration what it would not and has not been able to gain through collective bargaining.

According to the Association, Racine is recovering nicely from the recession, enjoys relatively high per capita income, high property valuation, drastic cuts in unemployment and, at the same time, is decreasing its contribution to school expenditures.
B. THE DISTRICT

The District argues that its offer is more reasonable in light of the statutory criteria. In comparing the District's offer with settlements in the top ten, the District claims it was both dollar and percentage closer to the averages than the Association's offer.

In comparing the District's offer to the Consumer Price Index, the District says its offer was closer to the index. With respect to internal comparables, the District contends
that its offer exceeds that of most internal groups but is closer to the internal settlement pattern than the Association's offer. With respect to local government settlements, the District asserts that its offer is more in line with those settlements than the Association's.

According to the District, its offer is in the interest and welfare of the public.

## VI. CONCLUSION

Many studies and government leaders have spoken forcefully for higher teacher salaries as well as the need for improved teacher preparation and performance. The public should have an interest in keeping the District in a competitive position to attract competent, experienced teachers, to hold valuable teachers now serving the District, and to give recognition to advanced degrees and training. What is appropriate for maintaining a competitive position is reflected in the statutory criteria.

The District's offer provides the lowest 1984-85 percentage increase of all the comparable school districts. Only two of the comparable school districts had 1984-85 percentage increases lower than the Association's offer.

With respect to the benchmark comparisons, both the District's offer and the Association's offer provide 1984-85 percentage salary increases lower than the median and average percentage salary increases of the comparable school districts at all benchmarks. The Association's offer is closer to both the average and median percentage increases of the comparables than the District's offer.

Both offers provide 1984-85 dollar salary increases lower than the median and average dollar salary increases of the comparable school districts at all benchmarks.

With respect to the District's relative ranking at BA Base, the District's offer would drop the District two places to fifth and the Association's would drop the District one place to fourth. At BA Max and MA Max, both offers would maintain the District's relative ranking. At MA Min both offers would drop the District from third to fifth place. At Sched Max both offers would drop the District one place from fourth to fifth place.

For 1984-85, not only is the District's percentage increase offer the lowest of the ten comparable districts, it would provide dollar increases lower than the median and average dollar increases of the comparable school districts at all benchmarks. The District's offer would have a greater adverse effect on the District's relative ranking at the benchmarks while the Association's offer either maintains the ranking or lowers it at three benchmarks.

On a three-year basis, the District's offer would result in a percentage increase below the average percentage increase of the comparables during the same period at three of the five benchmarks. The Association's offer would result in a three-year percentage increase above the average percentage increase of the comparables during the same period at three of the five benchmarks.

While the District's offer is closer to the increase in the CPI than the Association's it can reasonably be presumed that the percentage settlements in the comparable districts took into consideration the cost of living increase and the level of settlements, in effect, reflect the amount of consideration districts have given to that factor.

While comparisons of settlement patterns with other public sector employees may be of some help, they are not as helpful as comparisons with wages to teachers in comparable school districts. The conditions of employment are simply too dissimilar to make meaningful comparisons possible.

Increases the District has granted other employees in the District may be relevant, but teachers in comparable districts are the most comparable employees and those teachers' wages should be given greater consideration. See Freedom Schools Auxiliary Personnel, Dec. No. 20142-A (Yaffe). Patterns of settlement in non-teaching units have generally been held not to be persuasive in determining the appropriate wages for teachers. School District of Janesville, Dec. No. 17169-A (Kerkman).

The record shows that Racine County has suffered difficult economic times in recent years. However, the record shows that while Racine has the one of the highest property values among the thirteen most populous Wisconsin counties, its per pupil expenditures rank 23rd out of 26 school districts and its tax levy ranks fourth out of the five largest school districts. The evidence of the economic conditions does not justify a departure from the pattern of settlement set by the comparable school districts.

Because the Association's offer is closer to the 1984-85 pattern of settlement established by the percentage rate of increase and dollar rate of increase in the comparable school districts and because the Association's offer will more closely maintain the District's relative ranking at the benchmarks, it is concluded that the Association's offer is more reasonable than the District's.

## VII. AWARD

Having considered all the arguments and the relevant evidence submitted in this matter, it is concluded that the Association's final offer is more reasoanble. The parties
are directed to incorporate into their collective bargaining agreement for 1984-85 the Association's final offer.


Appendix $A$

1984-1985
basic salary schedule for teachers


BASIC SALARY SCHEDULE FOR PSYCHOLOGISTS

|  | A <br> Psych I | B <br> Psych II | C <br> Psych II |
| :--- | :---: | :---: | :---: |
| 1 | 22834 | 23748 |  |
| 2 | 23975 | 24698 |  |
| 3 |  |  | 25870 |
| 4 |  |  | 27377 |
| 5 |  |  | 38885 |
| 6 |  | 30391 |  |
| 7 |  | 31901 |  |
| 8 |  |  |  |




Steps 19 s through 160 apply to certain Enecptional
Education teachers hired prior to 1971 .
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Ref final offer
Basic Salary Scifeduce Far Paychar.0615t5

|  | $A$ | 3 | $C$ |
| :--- | :---: | :---: | :---: |
| 1) | 23,000 | 23,921 |  |
| 2) | 24,149 | 24,878 |  |
| 3) |  |  | 26,058 |
| 4) |  | 27,577 |  |
| 5) |  | 27,095 |  |
| 6) |  | 30,613 |  |
| 7) |  | 32,133 |  |
| 8) |  |  | 33,649 |

